

## MEMORANDUM

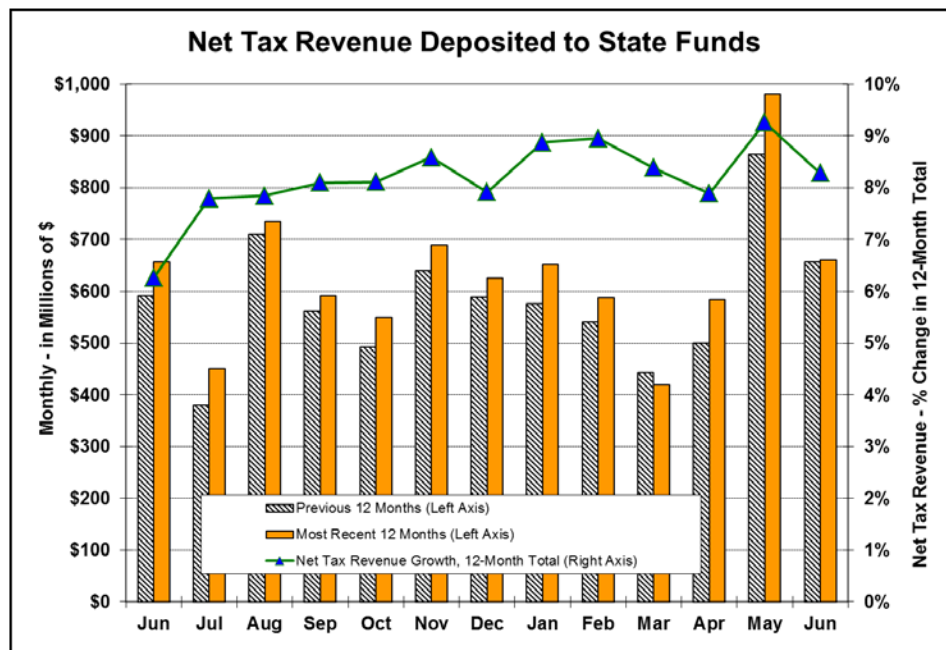
TO: Members of the Iowa Senate and  
Members of the Iowa House of Representatives

FROM: Jeff Robinson  
Shawn Snyder

DATE: July 25, 2013

### Twelve-month Total Net Tax Receipts Through June 30, 2013

The attached spreadsheet presents net tax revenue deposited to State funds for the 12-month period ending June 2013 with comparisons to the previous twelve months. June 2012 to June 2013 one-month comparisons are also presented. The source of the information is the State accounting system, including non-General Fund accounts. All accounting transactions related to taxes remitted to the State were reviewed, along with the refunds issued against those taxes.



### Overview of Current Situation

Net tax receipts posted a very modest gain in June, after increasing significantly in April and May. Of the \$205.7 million increase in the past three months, more than 100.0% is from the individual income tax. The annual net tax revenue growth rate has been 7.8% or higher for 12 consecutive months.

## Month of June Comparison

June net tax receipts totaled \$661.2 million, an increase of \$4.1 million (0.6%) compared to June 2012. Major taxes and their contribution to the month's change include:

- Individual Income Tax (positive \$22.9 million, 8.6%) – Gross income tax deposits increased \$22.4 million in June while individual income tax refunds issued decreased \$0.5 million.
- Sales/Use Tax (positive \$6.7 million, 3.7%)
  - Road Use Tax Fund use tax (fee for new vehicle registration) increased \$2.8 million (10.2%).
  - Gross General Fund sales/use tax receipts increased \$3.3 million (1.7%). Regular sales tax refunds decreased \$0.7 million and school infrastructure transfers out increased \$0.1 million in June.
- Corporate Income Tax (negative \$15.3 million, - 19.7%) – Deposits of corporate income tax receipts decreased \$10.6 million in June, while corporate tax refunds increased \$4.7 million.
- Fuel Tax (positive \$6.9 million, 19.3%) – Gross fuel tax deposits increased \$6.9 million (18.2%) for the month while tax refunds were unchanged.
- Cigarette and Tobacco Taxes (negative \$1.5 million, - 6.5%)
- Gambling Tax (negative \$0.2 million, - 0.8%)

## Year-over-Year Comparison – Net Tax Revenue

During the 12-month period ending June 2013, net revenue from all taxes deposited to State funds totaled \$7.525 billion, an increase of \$575.5 million (8.3%) compared to the prior 12 months. Major contributors to the year-over-year dollar and percentage changes include:

- Individual Income Tax (positive \$451.4 million, 15.1%) – Individual income tax continues to post significant year-over-year annual growth with much of the gain the result of very positive tax year 2012 income tax final returns.
- Sales/Use Tax (positive \$55.7 million, 2.4%) – Sales/use tax receipts show gains over the past 12 months. However, the net change for the most recent four months has been negative.
- Corporate Income Tax (positive \$40.6 million, 10.5%) – Corporate income tax revenue has shown significant strength since May 2011, but the year-over-year growth rate has been slowing significantly.
- Fuel Tax (positive \$5.3 million, 1.2%) – According to Department of Revenue fuel sales reports, over the most recent 12-month period, Iowa taxable gasoline/ethanol gallons sold decreased 4.3% while taxable diesel sales increased 1.3%. Taxable total gallons decreased in nine of the past twelve months when compared to the same month the prior year. Taxable diesel sales over the most recent 12-month period are 3.1% lower than the March 2008 peak diesel sales level.
- Gambling Tax (negative \$2.6 million, - 0.9%) – According to Racing and Gaming Commission statistics, 13 of Iowa's 18 casino/track locations recorded negative annual adjusted gross revenue (AGR) growth for the 12-month period ending June 2013. The combined AGR growth for the 18 facilities was negative 1.5% over the previous 12-month

period. Across all facilities, the AGR for the most recent 12 months totaled \$1.444 billion. The annual AGR total has now declined in seven of the past ten months and is 1.8% below the November 2012 peak.

- Real Estate Transfer Tax (positive \$3.1 million, 19.5%) – Annual real estate transfer tax receipts peaked in June 2006 at \$19.2 million and bottomed in May 2010 at \$12.8 million. A new annual peak was achieved in January, 2013. However, there has been a \$0.2 million decline from that new peak over the past five months.
- Cigarette and Tobacco Tax (positive \$2.0 million, 0.9%).

## **Tax Spotlight – Sales and Use Tax**

Sales of goods and services to the final user are taxed under the authority of Iowa Code [Chapter 423](#). The sale of all tangible property to the final user is subject to tax unless the tangible property is specifically exempt in Iowa Code [Section 423.3](#). The sale of services is exempt unless specifically enumerated in Iowa Code [Section 423.1\(6\)](#). With a few exceptions, items that are exempt from sales tax are also exempt from use tax.

The State sales tax rate was increased to 6.0% with one-sixth of the tax devoted to school infrastructure in 2008. With the increase in the State sales tax rate, the school infrastructure local option (SILO) sales tax was repealed (this local option tax was initiated in HF 2282, Local Option Sales Tax for School Infrastructure Act of 1998). In addition to the State sales tax, with voter approval, local jurisdictions can impose a local option sales tax (LOST) of up to 1.0% (see HF 395, Local Option Sales Tax Act of 1985).

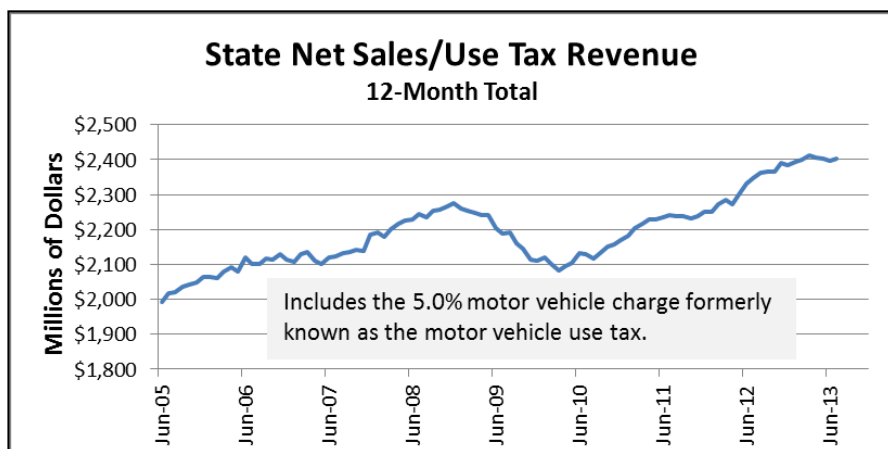
The use tax (Consumer and Retailer) rate was also increased to 6.0% in 2008, with one-sixth of the tax devoted to school infrastructure. The motor vehicle use tax (fee for new registration) remains at 5.0%. The use tax is not subject to LOST (except for transactions involving natural gas, natural gas services, electricity, or electric service). In general, the use tax includes:

- Tax collected by out-of-state firms making sales of tangible personal property or certain services purchased for use in Iowa (retailer's use tax).
- Tax on goods or services purchased tax free by consumers and subsequently used in Iowa (consumer's use tax).
- Tax (fee for new registration) collected by Iowa county treasurers or the Iowa Department of Transportation on the sale of vehicles subject to registration in Iowa.

The Iowa sales tax was first imposed in 1934 in HF 1 (Net Income and Retail Sales Tax Act) for a three-year period at a rate of 2.0%. The tax was made permanent in 1937 with the passage of SF 316 (Sales Tax Act). The Iowa use tax was enacted in 1937 (SF 317 – Use Tax Act) in conjunction with the permanent adoption of the sales tax at the 2.0% rate. The tax rates were increased to 2.5% in 1955, lowered to 2.0% in 1957, increased to 3.0% in 1967, and 4.0% in 1983. The rate was changed to 5.0% in 1992. During the 2008 Legislative Session, the SILO sales tax was repealed and replaced with the 1.0 percentage point increase in the State sales/use tax in HF 2663 (State Sales/Use Tax for School Infrastructure Act of 2008).

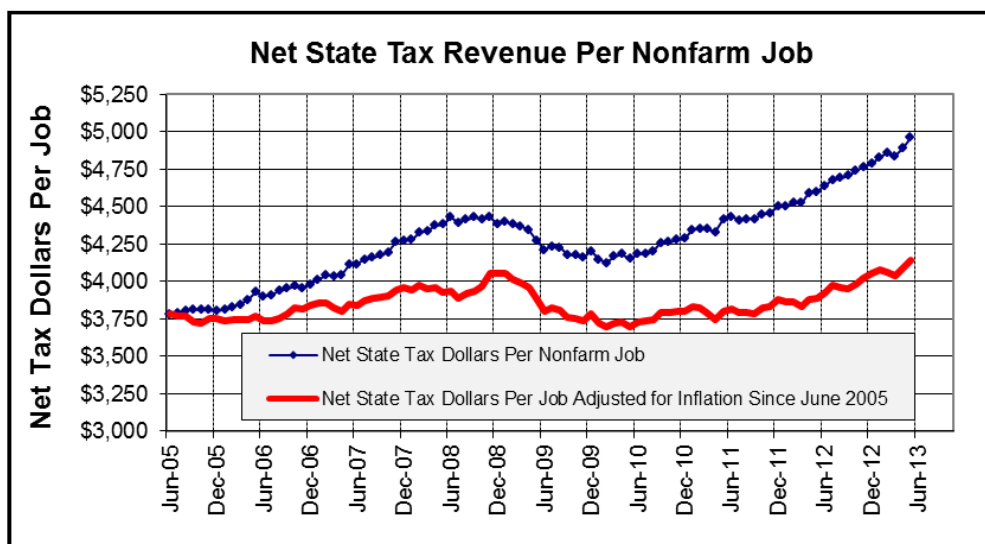
Retailers selling tangible personal property or taxable services are responsible for collecting the State sales tax and any local option sales tax. The retailers are required to hold a retail permit and file a tax return. Depending on the amount of tax collected, deposits are due annually,

quarterly, monthly, or semi-monthly. State sales tax is deposited in the State General Fund. State sales/use tax for school infrastructure and LOST are initially deposited to the State General Fund and are transferred to special funds near the end of the month. Disbursements to local entities imposing the tax are made monthly from the special funds.



## Tax Revenue and Employment

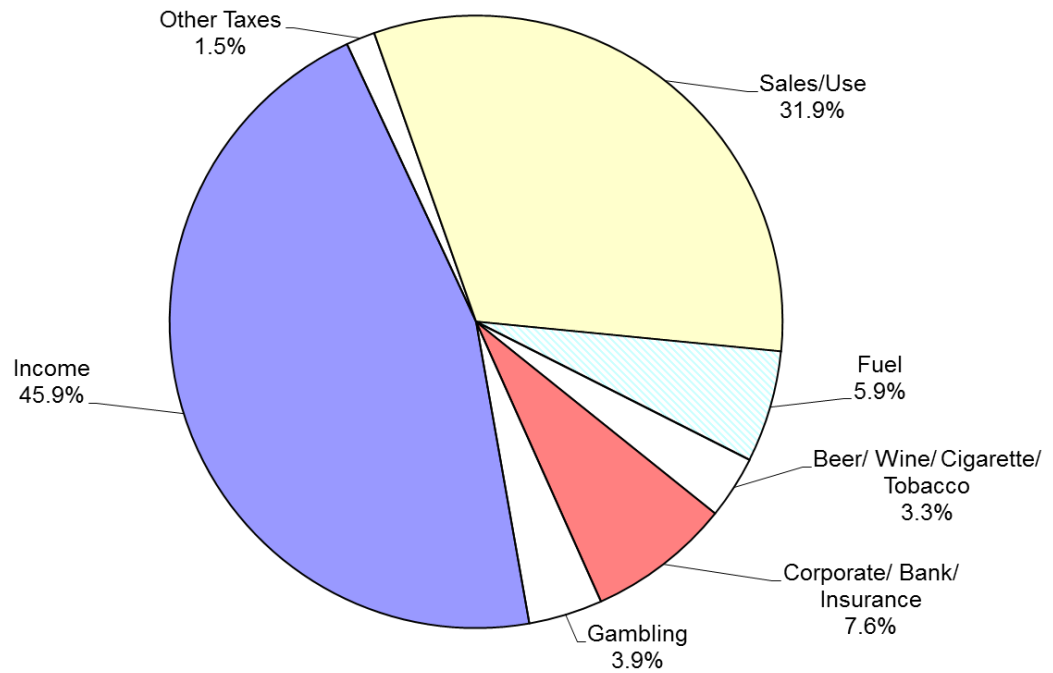
The average reading for Iowa nonfarm employment over the 12 months ending May 2013 is 1,516,500 and net State tax receipts over the same 12 months totaled \$7.520 billion, or \$4,959 per nonfarm job. This is \$1,174 higher than the per-job average for the 12 months ending June 2005. The blue line on the following chart depicts the annual tax revenue collected by the State per job, calculated monthly. The red line on the graph adjusts the June 2005 net tax revenue per job for inflation, and indicates inflation-adjusted tax revenue per job has increased since June 2005 by \$389 and the remainder of the \$1,174 increase represents the impact of inflation.



## Net State Tax Revenue - Twelve Months Ending June 2013

**Net Revenue = \$7.525 Billion**

Percentages may not add to 100% due to rounding

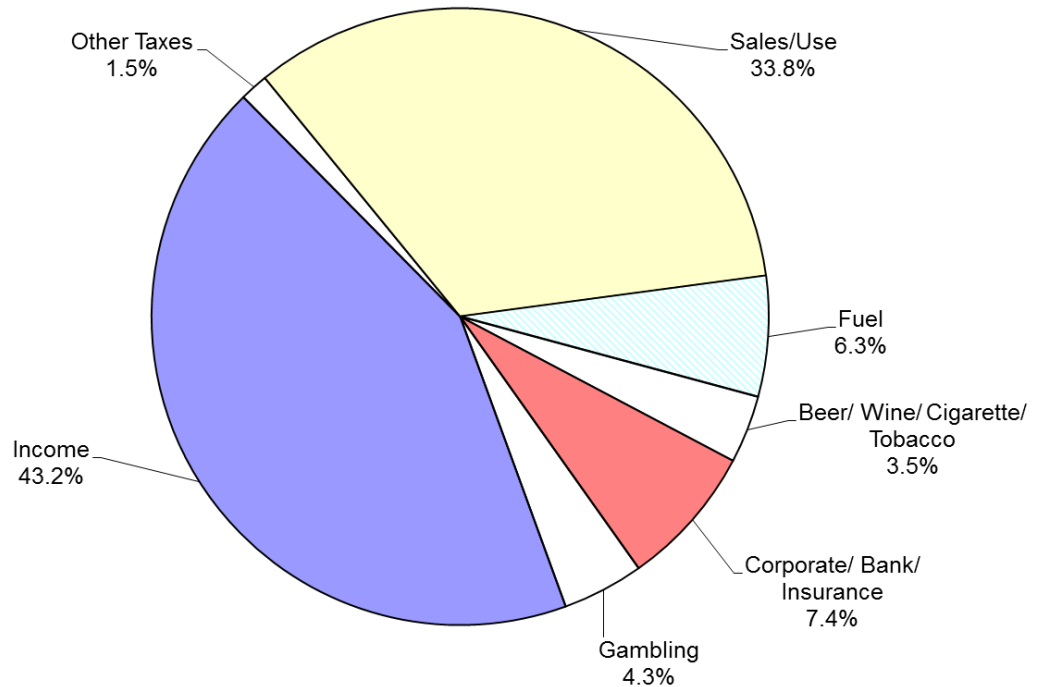


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## Net State Tax Revenue - Twelve Months Ending June 2012

**Net Revenue = \$6.949 Billion**

Percentages may not add to 100% due to rounding



## Net Tax Revenue Deposited to State Funds - Cash Basis

Dollars in millions - Columns and Rows may not add due to rounding

Net Tax by Tax Type	Previous 12-Month Period Total	Most Recent 12-Month Period Total	12-Month \$ Change	12-Month % Change	Month of June 2012	Month of June 2013	June \$ Change	June % Change
Banking	\$ 30.4	\$ 37.9	\$ 7.5	24.7%	\$ 5.7	\$ 5.1	\$ - 0.6	-10.5%
Beer & Wine	21.6	22.2	0.6	2.8%	1.8	2.0	0.2	11.1%
Cigarette & Tobacco	225.0	227.0	2.0	0.9%	23.2	21.7	- 1.5	-6.5%
Corporate Income	385.4	426.0	40.6	10.5%	77.5	62.2	- 15.3	-19.7%
Fuel	438.6	443.9	5.3	1.2%	35.7	42.6	6.9	19.3%
Gambling	296.2	293.6	- 2.6	-0.9%	23.8	23.6	- 0.2	-0.8%
Individual Income	2,999.3	3,450.7	451.4	15.1%	266.8	289.7	22.9	8.6%
Inheritance	76.6	85.5	8.9	11.6%	7.9	7.1	- 0.8	-10.1%
Insurance	101.4	104.9	3.5	3.5%	31.3	17.1	- 14.2	-45.4%
Other Taxes	10.8	10.3	- 0.5	-4.6%	1.0	0.9	- 0.1	-10.0%
Real Estate Transfer	15.9	19.0	3.1	19.5%	1.6	1.7	0.1	6.2%
Sales/Use	2,348.3	2,404.0	55.7	2.4%	180.8	187.5	6.7	3.7%
<b>Total Net Taxes</b>	<b>\$ 6,949.5</b>	<b>\$ 7,525.0</b>	<b>\$ 575.5</b>	<b>8.3%</b>	<b>\$ 657.1</b>	<b>\$ 661.2</b>	<b>\$ 4.1</b>	<b>0.6%</b>
<b>Gross Tax &amp; Refunds</b>								
Gross Tax	\$ 8,255.6	\$ 8,809.4	\$ 553.8	6.7%	\$ 717.5	\$ 725.2	\$ 7.7	1.1%
Tax Refunds	\$ - 1,306.2	\$ - 1,284.3	\$ 21.9	-1.7%	\$ - 60.6	\$ - 64.0	\$ - 3.4	5.6%
<b>Net Tax Receipts by Fund</b>								
State General Fund (GF)	\$ 5,844.2	\$ 6,376.5	\$ 532.3	9.1%	\$ 568.3	\$ 563.4	\$ - 4.9	-0.9%
Road Use Tax Fund	\$ 746.0	\$ 767.4	\$ 21.4	2.9%	\$ 64.0	\$ 73.6	\$ 9.6	15.0%
Non-GF Gambling	\$ 227.4	\$ 250.9	\$ 23.5	10.3%	\$ 23.6	\$ 23.4	\$ - 0.2	-0.8%
Other State Funds	\$ 131.9	\$ 130.3	\$ - 1.6	-1.2%	\$ 1.1	\$ 0.8	\$ - 0.3	-27.3%
<b>Local Option Taxes *</b>	<b>\$ 856.0</b>	<b>\$ 874.3</b>	<b>\$ 18.3</b>	<b>2.1%</b>	<b>\$ 68.7</b>	<b>\$ 70.7</b>	<b>\$ 2.0</b>	<b>2.9%</b>

\* Sales, income, and hotel/motel. Distributed to local governments - not included in numbers above.

Numbers are rounded to the nearest \$0.1 million. Percentages are calculated after rounding.

A percentage change displayed as "--" represents instances where the base year net revenue amount was zero or negative so no meaningful percentage change can be calculated.

## Tax Categories Used in Table

**Franchise (Bank) Tax:** The franchise tax paid by banks is deposited in the State General Fund. Credit unions are taxed under a different system than banks, but the credit union tax is included in this line also. Of the total deposited, the bank tax provides approximately 98.0% of the revenue and the credit union tax 2.0%.

**Beer & Liquor Tax:** Taxes on beer, liquor, and wine are deposited in the State General Fund, the Liquor Control Fund, and a small amount is deposited in an Iowa Economic Development Authority fund for wine promotion.

**Cigarette & Tobacco Tax:** Prior to July 1, 2011, all cigarette and tobacco products tax revenue was deposited to the State General Fund. Beginning FY 2012, the first \$106.0 million of revenue from cigarette and tobacco taxes is deposited to the Health Care Trust Fund and the remainder is deposited to the State General Fund.

**Corporate Income Tax:** All corporate income tax is deposited in the State General Fund.

**Motor Vehicle Fuel Tax:** All motor vehicle fuel tax is deposited in one of two road use funds, with the exception of tax revenue from the sale of aviation and marine fuels.

**Gambling Tax:** Gambling tax is deposited in several State funds. For FY 2013, \$40.0 million was deposited to the General Fund and the remainder to other State funds. Other funds receiving deposits of gambling tax revenue over the last 24 months include the School Infrastructure Fund, the Rebuild Iowa Infrastructure Fund, the County Endowment Fund, the Vision Iowa Fund, the Revenue Bond Debt and Subsidy Holdback Funds, and the Technology Reinvestment Fund.

**Individual Income Tax:** Most individual income tax revenue is deposited in the State General Fund. A total of \$4.0 million per year is deposited in the Workforce Development Fund. An annual \$2.6 million diversion to the Child Daycare Fund ended in FY 2009. In addition, several economic development programs are financed by individual income tax withholding. In those instances, the employer does not remit the tax withheld from employees and it is never deposited in a State fund. That revenue is not included here.

**Inheritance Tax:** All inheritance tax is deposited in the State General Fund.

**Insurance Premium Tax:** All insurance premium tax is deposited in the State General Fund.

**Other Taxes:** Other taxes include brucellosis eradication property tax (deposited in a Department of Agriculture and Land Stewardship fund), drug stamp tax (State General Fund), utility replacement property tax (State General Fund), and car rental tax (Road Use Tax Fund). Other taxes also include a suspense account used to hold tax deposits prior to determining the correct tax type for the money and tax revenue transferred by the Department of Revenue to separate accounts to fund tax collection activities (tax gap and Department operations).

**Real Estate Transfer Tax:** Real estate transfer tax is collected by counties. Counties retain 17.25% and remit the remainder to the State. The distribution of State portion of real estate transfer tax revenue is currently changing each fiscal year, with the State General Fund portion reduced to 65.0% by FY 2015. The portion not deposited to the State General Fund is deposited to the Housing Trust Fund and the Shelter Assistance Fund.

**Sales/Use Tax:** General sales/use tax is deposited in the State General Fund, while most vehicle use tax is deposited in the Road Use Tax Fund. Beginning FY 2009, the vehicle use tax is referred to as a fee in the Iowa Code. To allow continuity of data, the revenue from the fee is reflected in this document as tax revenue. Also beginning FY 2009, the School Infrastructure Local Option (SILO) sales tax was converted to a statewide 1.0% sales/use tax and the revenue from that statewide tax is transferred out of the State General Fund monthly through a refund appropriation. To allow for continuity of data, the refund transfers are subtracted from State revenue as part of the net sales/use tax calculation.

**Local Option Taxes:** Local option taxes are presented at the bottom of the table and are not included in the numbers above. Prior to FY 2009, local option taxes included the SILO tax, Local Option Sales Tax (LOST) for local government finance, Local Option Income Surcharge for schools, and hotel/motel tax. Beginning FY 2009, the SILO tax was converted to a 1.0% statewide tax and the SILO was eliminated. To allow for continuity of data, the transfers from the State General Fund as a result of the 1.0% statewide tax are included in the local option tax amount.

## Report Database

The database for this report is the State accounting system. If transactions are incorrectly coded in the system as tax revenue or tax refunds, the numbers presented here will be impacted.